report

date

meeting NOTTINGHAMSHIRE AND CITY OF NOTTINGHAM FIRE & RESCUE AUTHORITY

23 February 2007 agenda item number

REPORT OF THE CHIEF FIRE OFFICER

WORKING BALANCES

1. PURPOSE OF THE REPORT

To present to Members a report submitted to the Finance and Resources Committee for approval which is now recommended to Authority for approval.

2. BACKGROUND

- 2.1 Members will be aware that the Fire Authority holds a level of working and other balances to meet specific risks and liabilities arising from operations and activity.
- 2.2 The Authority Treasurer is required to take a view as to the adequacy of these balances and make recommendations to the Authority as to the levels required. The Treasurer therefore has been fully consulted on the matter and is supportive of the levels of balances recommended.
- 2.3 Notwithstanding this however a report on the Revenue Budget Monitoring, also referred from Finance and Resources Committee makes recommendations for the levels of balances to be increased slightly over the amounts set out in this report and these recommendations in turn feed into the main budget report for 2007/8 and beyond.
- 2.4 The full report as submitted to the Finance and Resources Committee is attached in full as Appendix A.

3. FINANCIAL IMPLICATIONS

The financial implications are set out in full within the body of the attached report.

4. PERSONNEL IMPLICATIONS

There are no personnel implications arising from this report.

5. RISK MANAGEMENT IMPLICATIONS

The process of creating balances and reserves is a significant risk control measure for the Service. Without sufficient balances upon which to call in times of difficulty the Service would be regarded as financially unstable.

6. EQUALITY IMPACT ASSESSMENT

An initial assessment has revealed there are no equality issues arising from this report.

7. **RECOMMENDATION**

That Members approve the levels of balances recommended by the Finance and Resources Committee as set out in the attached report.

8. BACKGROUND PAPER FOR INSPECTION

None

Paul Woods CHIEF FIRE OFFICER

report

meeting	NOTTINGHAMSHIRE AND FIRE & RESCUE AUTHORI	
	FINANCE AND RESOURCE	S COMMITTEE
date	12 JANUARY 2007	agenda item number

REPORT OF THE CHIEF FIRE OFFICER

WORKING BALANCES

1 PURPOSE OF THE REPORT

The purpose of this report is to seek the approval of the Finance and Resources Committee to the levels of reserves and balances sufficient to meet the needs of the Fire Authority during the 2007/08 financial year and beyond.

2 BACKGROUND

Members will be aware that the Fire Authority holds a level of working and other balances and reserves to meet specific risks and liabilities arising from operations and activity.

It is always difficult to estimate the level at which reserves and balances should be maintained, however a general "rule of thumb" is that a figure of 5% of annual revenue budgets would be sufficient. On current budgets this would suggest a figure of \pounds 2m.

As in previous years, a risk based approach has been taken to determine a reasonable level of balances. Based on this approach, the level of reserves required was judged to be £2.0m, as reported to Members in February 2006.

The risk assessment was reviewed and reported to Members in February 2006 and the result of this review was a recommended level of balances of £2.0m.

3 RISK BASED APPROACH

- 3.1 The risk assessment carried out in 2005/06 has been reviewed and is attached at Appendix A to enable Members to see clearly the risks that the Service is exposed to and give some confidence in the levels of budget cover available.
- 3.2 This approach examines each of the risk exposures and considers both the impact on the Service and the likelihood of occurrence. A risk score has been allocated to each risk which is then ranked from 1 (the lowest factor) to 5 (the highest). This is done for both likelihood and impact in order to give an overall risk factor. It should be noted that the underlying assumption is that not all these risks will occur simultaneously.
- 3.3 The approach also considers the extent to which these financial risks can be transferred to the private sector by way of insurances thus creating a balance of both insured and self financed risk.

- 3.4 Residual risk is the extent to which the Authority remains exposed to risks which are neither insured nor provided for within balances and reserves. The level of acceptable residual risk is usually referred to as the "Risk Appetite" of the Service. The Authority has already determined that it wishes to adopt a low risk appetite at present.
- 3.5 The full results of the risk evaluation review exercise show that there has been no significant change in the overall value of risk since February 2006.
- 3.6 The actual level of reserves as at 31 March 2006 was £2.086m however contributions were made both to and from balances during 2006/7 which reduced this balance to £1.676m. Budget plans for 2007/8 and 2008/9 are in place to increase this figure to £2.0m as required.
- 3.7 It is proposed however that budget underspendings already identified in 2006/7 are used to raise the levels of balances much earlier than planned, which will remove the requirement to make revenue contributions thus minimizing the effects on revenue budgets and therefore Council Tax.

4 FINANCIAL IMPLICATIONS

The financial implications are set out in full within the body of the report.

5 PERSONNEL IMPLICATIONS

There are no personnel implications arising from this report.

6 **RISK MANAGEMENT IMPLICATIONS**

The process of creating balances and reserves is a significant risk control measure for the Service. Without sufficient balances upon which to call in times of difficulty the Service would be regarded as financially unstable.

7 EQUALITY IMPACT ASSESSMENT

There are no equality implications arising from this report.

8 **RECOMMENDATION**

That Members recommend the proposed level of balances to Fire & Rescue Authority.

9 BACKGROUND PAPER FOR INSPECTION

None

Paul Woods CHIEF FIRE OFFICER

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Risk Category	Identified	Risk	Likelih	Impact	Control	Insurable	Risk Factor	Risk Value £	Reserves £	Revenue £
	Hazard		ood		Measure					
Legal	Sex, race or disability	Reputational Damage.	5	5	Policies, Training,	Ν	25 2 in 5yrs	100,000	100,000	0
	discrimination	Potential Costs			Procedures,					
	case	of up to			Monitoring,					
		£250,000			Equality					
					Officer					
	Environmental	Reputational	3	5	Partnership	Ν	15	50,000	50,000	0
	protection	Damage.			with		1 in 5 yrs			
	case	Potential Costs			Environment					
		of up to			Agency					
		£250,000								
	Negligent Fire	Litigation	2	5	Training	Y	10	2,000		2,000
	Safety Work						1 in 5yrs			
	Asbestos	Litigation	4	3	Operating	Y	12	2,000		2,000
	Claims and				Procedures					
	Exposures						1 in 5yrs			
	Personal Injury	Litigation	5	3	H&S	Y	15	40,000		40,000
	to Staff				interventions		4 p.a			
	Attacks on	Absence,	4	3	SOPs, working	Y	12	2,000		2,000
	Staff	Litigation			practices		1 in 5yrs			
	Stress Claims	Possible ET	4	4	Support	Y	16	5,000		5,000
					Systems		1 in 2yrs			
	Re-ignition or	Reputational	3	5	Operating	Y	15	2,000		2,000
	other				Procedures		1 in 5yrs			
	negligence						-			
Pay Budgets	Hot Summers	Increased	2	5	None	N	10	100,000	100,000	0
		Retained Call					over 5 yrs			
		Outs					-			

Risk Category	Identified Hazard	Risk	Likelih ood	Impact	Control Measure	Insurable	Risk Factor	Risk Value £	Reserves £	Revenue £
	Higher than expected pay awards	Large hit on pay contingency	4	5	Maintain adequate general contingency	Ν	20 over time 2% error	400,000	400,000	0
	Flooding Risk	Increased Retained Call outs	2	5	None	Ν	10 over 5yrs	100,000	100,000	0
	III Health Retirements	Underestimate number	3	5	Base estimate on experience	N	15	300,000	300,000	0
Property	Discovery of major structural problem	Unexpected costs, loss of use	3	3	Structural survey AMP	Ν	9 over 5 yrs	100,000	100,000	0
	Fire or other peril	Loss of use	2	2	Precautions	Y	4	0	0	0
	Theft of Assets	Disruption	5	3	Security procedures	Y	15 10 incidents	2,500	0	2,500
	Own Damage	Disruption	5	2	Risk Management	Y	10 1 incident	0	0	0
Transport	Accidental Damage	Loss of use	5	5	Training, Procedures	Y	25 30 incidents	30,000		30,000
	Serious Injury to Public	Reputation, Cost, Staff Time	4	5	Training and Procedures	Y	20 1 in 5yrs	5,000	5,000	0
	Serious Injury to Staff	Cost, Staff time	4	5	Training and Procedures	Y	20 1 in 5yrs	5,000	5,000	0

Risk Category	Identified	Risk	Likelih	Impact	Control	Insurable	Risk Factor	Risk Value £	Reserves £	Revenue £
	Hazard		ood		Measure					
	Major Vehicle	Loss of use,	2	5	None	N	10	20,000	20,000	0
	Defect (fleet	increased					1 in 5 yrs			
	wide)	costs								
	Increase in	Increased	4	3	None	N	12	10,000	10,000	0
	fuel prices	Costs					general			
	Legislative	Vehicle	1	4	Currency of	Ν	4	4,000	4,000	0
	Change	Modifications			staff		1 in 10yrs			
		required								
Equipment &	Change in	May require	1	5	Usually not	Ν	5	10,000	10,000	0
PPE	legislation	wholesale			without notice		1 in 5yrs			
		change in								
		equipment								
	Major Defect	Increased	2	5	Inspection	Ν	10	10,000	10,000	0
		Costs			routines		1 in 5yrs			
Financial	Major Fraud	Cost	1	2	Internal	Y	2	0	0	0
					Control					
	Significant	Increased	4	3	None	Ν	12	5,000	5,000	
	Increase in	Costs					1 in 10yrs			
	interest rates						_			
	Failure of	Significant	2	5	Borrower	N	10	100,000	100,000	
	Major	Cash Loss			Selection		1 in 10yrs			
	Borrower									
	Failure of	Threat to	2	4	Contingency	N	8	0	0	0
	Financial	Service			Plans					
	Systems									

Risk Category	Identified	Risk	Likelih	Impact	Control	Insurable	Risk Factor	Risk Value £	Reserves £	Revenue £
	Hazard		ood		Measure					
Technological	Major WAN Failure	Loss of Use, potential life	3	5	Contingency plans,	N	15	0	0	0
	affecting mobilisation	risk			alternate					
	Admin WAN Failure	Loss of use	3	3	Maintenance and Support	N	9 1 in 5 yrs	5,000		5,000
	Sabotage	Loss of use	2	5	Security measures	N	10	0	0	0
	Theft of Equipment	Loss of use/data	5	5	Security measures	Y	25 1 in 5yrs	5,000	5,000	0
	Breach of Security	Loss of confidential data	2	5	Security Measures	N	10 1 in 5yrs	5,000	5,000	0
	Radio System failure	Loss of Comms	4	5	Alternate procedures, phones etc.	N	20 1 in 10yrs	1,000	1,000	0
Physical	Major CBRN Incident	Drain on regional resources, inability to respond	2	5	Policies, agreements, national guidelines etc.	N	10 1 in 10 yrs	10,000	10,000	0
	Terrorist attack on Emergency Services	Major loss of function	2	5	Contingency plans	Y	10 1 in 10 yrs	0	0	0
	Natural Disaster	Drain on resources	1	5	2.12 arrangements	N	5 1 in 10 yrs	15,000	15,000	0

Risk Category	Identified	Risk	Likelih	Impact	Control	Insurable	Risk Factor	Risk Value £	Reserves £	Revenue £
	Hazard		ood		Measure					
	Multiple large	Drain on	3	5	2.12	N	15	15,000	15,000	0
	incidents	resources			arrangements					
		inability to								
		respond								
Other	Loss of	Reduced	3	3	Budget	N	9	25,000	25,000	0
	Trading	income for			monitoring and		1 in 10 yrs			
	income	service			forecasting					
	Loss of	Risk to service	4	2	Careful	Ν	8	25,000	25,000	0
	sponsorship	and reputation			assessment of					
	funding				projects					
	Loss of one or	Disruption,	2	4	Documentation	Ν	8	40,000	40,000	0
	more key	temporary			of key		1 in 5yrs			
	personnel	cover,			procedures		2			
					and systems					
	Major personal	Disruption	3	3	H&S	Y	9	0	0	0
	litigation				Procedures					
	0				etc.					
	Change in	Increased	4	4	None.	Ν	16	10,000	10,000	0
	legislation	costs			Awareness		1 in 5yrs			
	Industrial	Potential loss	5	5	Maintain	Ν	25	500,000	500,000	0
	dispute. Local/	of service			adequate		1 in 5yrs	-		
	National				contingency		-			
					Ŭ ĵ				1,970,000	